

JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT

BASIC FINANCIAL STATEMENTS

For Year Ended June 30, 2022



MENGEL METZGER BARR & CO. LLP

Certified Public Accountants

TABLE OF CONTENTS

	Pages
Independent Auditors' Report	1 - 3
Management's Discussion and Analysis (Unaudited)	4 - 13
Basic Financial Statements:	
Statement of Net Position	14
Statement of Activities and Changes in Net Position	15
Balance Sheet - Governmental Funds	16
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	17
Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to Statement of Activities	18
Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position	19
Notes to the Basic Financial Statements:	20 - 49
Required Supplementary Information:	
Schedule of Changes in District's Total OPEB Liability and Related Ratio	50
Schedule of the District's Proportionate Share of the Net Pension Liability	51
Schedule of District Contributions	52
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual - General Fund	53 - 54
Supplementary Information:	
Schedule of Change from Adopted Budget to Final Budget and Real Property Tax Limit - General Fund	55
Schedule of Capital Projects Fund - Project Expenditures and Financing Resources	56
Combining Balance Sheet - Nonmajor Governmental Funds	57
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	58
Net Investment in Capital Assets	59
Schedule of Expenditures of Federal Awards	60
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	61 - 62

INDEPENDENT AUDITORS' REPORT

To the Board of Education
Jordan-Elbridge Central School District, New York

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jordan-Elbridge Central School District, New York, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Jordan-Elbridge Central School District, New York, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Jordan-Elbridge Central School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Jordan-Elbridge Central School District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year after the date that the financial statements are issued.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in District's total OPEB liability and related ratio, schedule of the District's proportionate share of the net pension liability, schedule of District contributions, and budgetary comparison information on pages 4-13 and 50-54 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Jordan-Elbridge Central School District's basic financial statements. The accompanying supplemental information as listed in the table of contents and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information as listed in the table of contents and schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information as listed in the table of contents and schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

As described in Note II to the financial statements, the District adopted GASB Statement No. 87, Leases. Our opinion is not modified with respect to this matter.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 12, 2022 on our consideration of Jordan-Elbridge Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jordan-Elbridge Central School District's internal control over financial reporting and compliance.

Mengel, Metzger, Barw & Co. LLP

Rochester, New York
September 12, 2022

**Jordan-Elbridge Central School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2022**

The following is a discussion and analysis of the School District's financial performance for the fiscal year ended June 30, 2022. This section is a summary of the School District's financial activities based on currently known facts, decisions, and/or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the School District's financial statements, which immediately follow this section.

Financial Highlights

At the close of the fiscal year, the total liabilities plus deferred inflows (what the district owes) exceeded its total assets plus deferred outflows (what the district owns) resulting in a net position of (\$12,649,158) a decrease of \$2,889,271 from the prior year. This decrease is primarily a result of decreased obligations to long term debt and a depreciation of assets.

As of the close of the fiscal year, the School District's governmental funds reported combined fund balances of \$13,877,773, an increase of \$942,212 in comparison with the prior year. This increase is primarily a result of unanticipated receipt of additional BOCES refunding and FEMA disaster recovery aid.

General revenues which include Real Property Taxes, Non-Property Taxes, State and Federal Aid, Investment Earnings, and Miscellaneous accounted for \$31,947,575 or 89% of all revenues. Program specific revenues in the form of Charges for services and Operating Grants and Contributions accounted for \$3,947,002 or 11% of total revenues.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains individual fund statements and schedules in addition to the basic financial statements.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets plus deferred outflow of resources and liabilities plus deferred inflow of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The *governmental* activities of the School District include instruction, pupil transportation, cost of food sales, general administrative support, community service, and interest on long-term debt.

The government-wide financial statements can be found on the pages immediately following this section as the first two pages of the basic financial statements.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the School District can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the School District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The School District maintains six individual governmental funds: General Fund, Special Aid Fund, School Lunch Fund, Miscellaneous Special Revenue Fund, Debt Service Fund, and Capital Projects Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the special aid fund which are reported as major funds. Data for the school lunch fund, the miscellaneous special revenue fund, the debt service fund, and the capital projects fund are aggregated into a single column reported as non-major funds.

The School District adopts, and voters approve an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund within the basic financial statements to demonstrate compliance with the budget.

The *Fiduciary Funds* are used to account for assets held by the School District in an agency capacity which accounts for assets held by the School District on behalf of others. Fiduciary funds are not reflected in the government-wide financial statement because the resources of these funds are *not* available to support the School District's programs.

The financial statements for the governmental and fiduciary funds can be found in the basic financial statement section of this report.

<u>Major Feature of the District-Wide and Fund Financial Statements</u>			
	Government-Wide Statements	Fund Financial Statements	
		<u>Governmental Funds</u>	<u>Fiduciary Funds</u>
Scope	Entire District (except fiduciary funds)	The activities of the School District that are not proprietary or fiduciary, such as special education, scholarship programs, and building maintenance	Instances in which the School District administers resources on behalf of someone else, such as student activities monies
Required financial statements	Statement of net position Statement of activities	Balance sheet Statement of revenues, expenditures, and changes in fund balance	Statement of fiduciary net position Statement of changes in fiduciary net position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the basic financial statement section of this report.

Government-Wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the School District's assets and liabilities. All the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position, the difference between the District's assets plus deferred outflow of resource and liabilities plus deferred inflow of resources, is one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively. Additional non-financial factors such as changes in the District's property tax base and the condition of the school buildings and facilities must also be considered to assess the District's overall health.

All the District's services are reported in the government-wide financial statements as governmental activities. Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property taxes, federal and state aid, and investment earnings finance most of these activities.

Financial Analysis of the School District As A Whole

Net Position

The District's combined net position were lower on June 30, 2022, than they were the year before, decreasing by 19% to (\$12,649,158) as shown in table below.

	<u>Governmental Activities</u>		<u>Total Variance</u>
	<u>2022</u>	<u>2021</u>	
<u>ASSETS:</u>			
Current and Other Assets	\$ 26,312,537	\$ 14,358,667	\$ 11,953,870
Capital Assets	36,273,992	40,070,423	(3,796,431)
Total Assets	<u>\$ 62,586,529</u>	<u>\$ 54,429,090</u>	<u>\$ 8,157,439</u>
<u>DEFERRED OUTFLOWS OF RESOURCES:</u>			
Deferred Outflows of Resources	<u>\$ 10,630,929</u>	<u>\$ 11,293,969</u>	<u>\$ (663,040)</u>
<u>LIABILITIES:</u>			
Long-Term Debt Obligations	\$ 1,868,652	\$ 69,988,353	\$ (68,119,701)
Other Liabilities	63,249,850	1,605,599	61,644,251
Total Liabilities	<u>\$ 65,118,502</u>	<u>\$ 71,593,952</u>	<u>\$ (6,475,450)</u>
<u>DEFERRED INFLOWS OF RESOURCES:</u>			
Deferred Inflows of Resources	<u>\$ 20,748,114</u>	<u>\$ 9,667,536</u>	<u>\$ 11,080,578</u>
<u>NET POSITION:</u>			
Net Investment in Capital Assets	\$ 17,218,596	\$ 18,454,296	\$ (1,235,700)
Restricted For,			
Capital Reserve	3,889,179	3,031,501	857,678
Debt Service Reserve	1,305,854	1,304,437	1,417
Other Purposes	3,494,588	3,174,479	320,109
Unrestricted	(38,557,375)	(41,503,142)	2,945,767
Total Net Position	<u>\$ (12,649,158)</u>	<u>\$ (15,538,429)</u>	<u>\$ 2,889,271</u>

Key Variances

- Paying off old debt; increases from Federal COVID aid funding, depreciation of assets, and the district's decision to deposit to reserve fund accounts.

The District's financial position is the product of many factors.

By far, the largest component of the School District's net position reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The School District uses these capital assets to provide services to the students and consequently, these assets are not available for future spending. Although the School District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

There are three restricted net asset balances, Debt Service, Capital Reserves, and Other Purposes.

Changes in Net Asset

The District's total revenue increased 8% to \$35,894,577. State and federal aid 50% and property taxes 30% accounted for most of the District's revenue. The remaining 20% of the revenue comes from operating grants, charges for services, non-property taxes, investment earnings, and miscellaneous revenues.

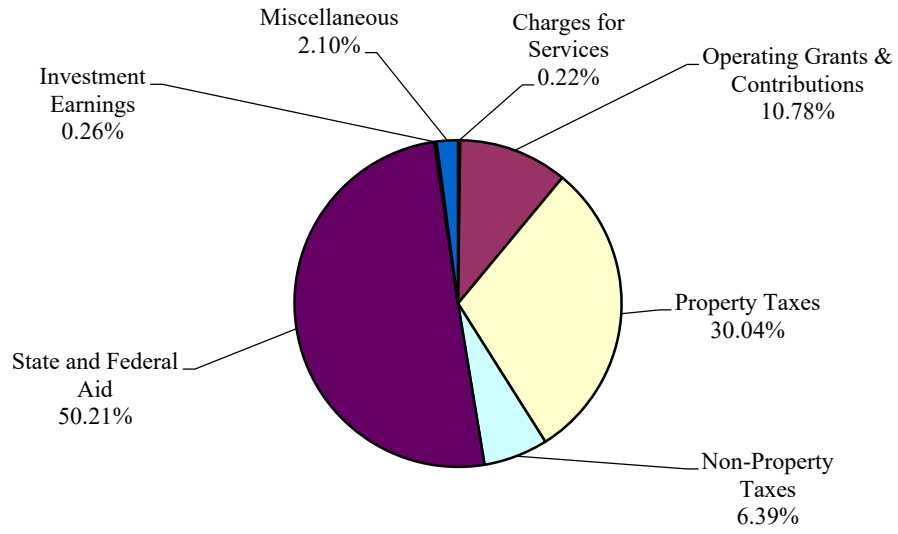
The total cost of all the programs and services increased 3% to \$33,005,306. The District's expenses are predominately related to education and caring for the students 72%. General support which included expenses associated with the operation, maintenance and administration of the District accounted for 14% of the total costs. See table below:

	<u>Governmental Activities</u>		<u>Total Variance</u>
	<u>2022</u>	<u>2021</u>	
<u>REVENUES:</u>			
<u>Program -</u>			
Charges for Service	\$ 78,210	\$ 128,918	\$ (50,708)
Operating Grants & Contributions	3,868,792	2,218,962	1,649,830
Capital Grants & Contributions	-	339,165	(339,165)
Total Program	\$ 3,947,002	\$ 2,687,045	\$ 1,259,957
<u>General -</u>			
Property Taxes	\$ 10,782,432	\$ 10,680,735	\$ 101,697
Non Property Taxes	2,293,282	2,346,598	(53,316)
State and Federal Aid	18,023,806	16,451,698	1,572,108
Investment Earnings	93,942	62,418	31,524
Miscellaneous	754,113	1,058,529	(304,416)
Total General	\$ 31,947,575	\$ 30,599,978	\$ 1,347,597
TOTAL REVENUES	\$ 35,894,577	\$ 33,287,023	\$ 2,607,554
<u>EXPENSES:</u>			
General Support	\$ 4,517,332	\$ 4,426,359	\$ 90,973
Instruction	23,607,334	23,499,527	107,807
Pupil Transportation	3,665,203	3,075,879	589,324
Community Services	11,767	425	11,342
School Lunch	610,117	595,492	14,625
Interest	593,553	537,479	56,074
TOTAL EXPENSES	\$ 33,005,306	\$ 32,135,161	\$ 870,145
INCREASE IN NET POSITION	\$ 2,889,271	\$ 1,151,862	
NET POSITION, BEGINNING OF YEAR	(15,538,429)	(16,690,291)	
NET POSITION, END OF YEAR	\$ (12,649,158)	\$ (15,538,429)	

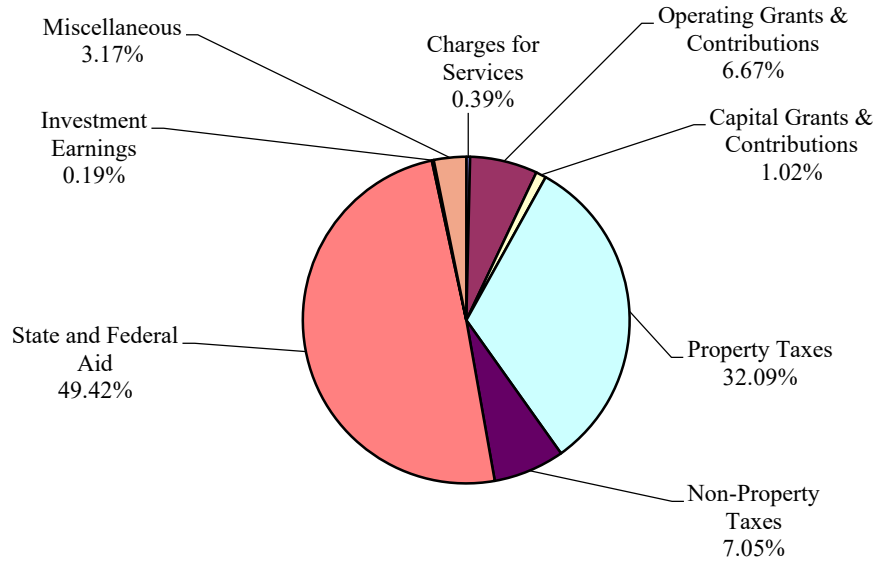
Key Variances

- Increased revenue from grants, including COVID-related state and federal funding; return to pre-pandemic student instruction with a return of 3-year old pre-kindergarten instruction and related grant funding

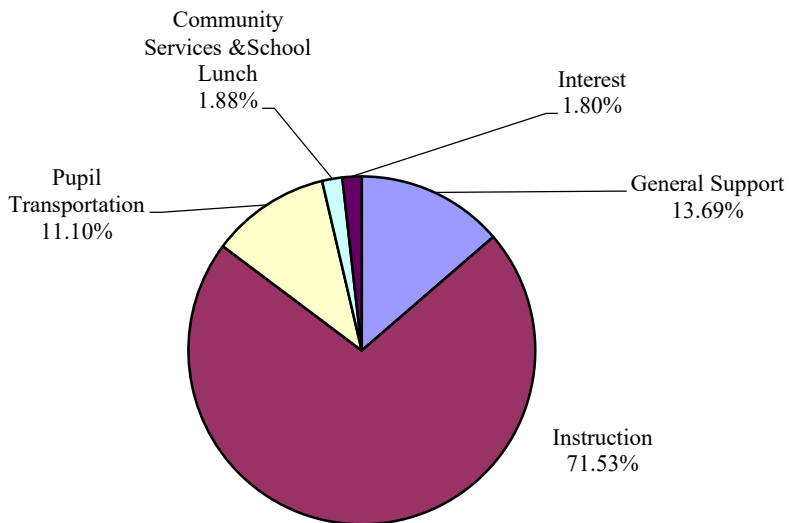
Revenues for 2021-22



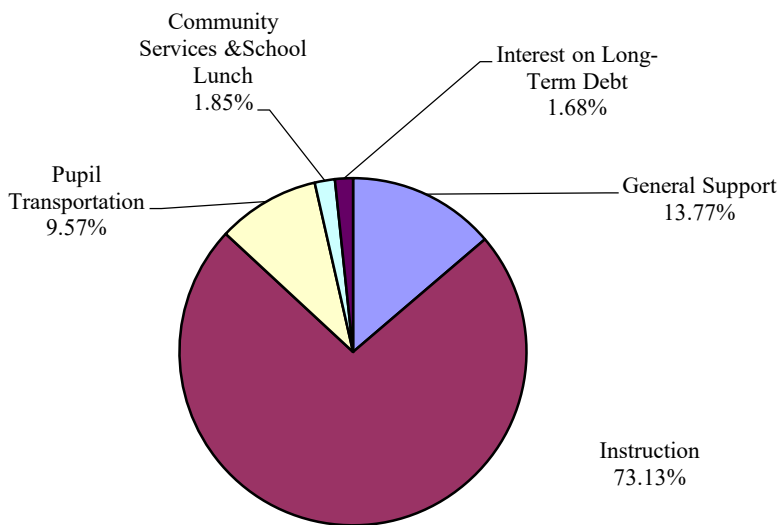
Revenues for 2020-21



Expenditures for 2021-22



Expenditures for 2020-21



Financial Analysis of the School District's Funds

The financial performance of the District as a whole is reflected in its governmental funds. As the District completed the year, its governmental funds reported combined fund balances of \$13,877,773 which is greater than last year's ending fund balance of \$12,935,561.

The General Fund is the chief operating fund of the District. At the end of the current year, the total fund balance of the General Fund was \$12,084,280. Fund balance for the General Fund increased by \$898,540 compared with the prior year. See table below:

<u>General Fund Balances:</u>	<u>2022</u>	<u>2021</u>	<u>Total Variance</u>
Restricted	\$ 7,362,195	\$ 6,181,314	\$ 1,180,881
Assigned	3,322,945	3,651,946	(329,001)
Unassigned	1,399,140	1,352,480	46,660
Total General Fund Balances	<u>\$ 12,084,280</u>	<u>\$ 11,185,740</u>	<u>\$ 898,540</u>

General Fund Budgetary Highlights

The difference between the original budget and the final amended budget was \$652,024. This change is attributable to \$651,976 of carryover encumbrances from the 2020-21 school year and \$78 for donations.

The key factors for budget variances in the general fund are listed below along with explanations for each.

Revenue Items:	Budget Variance Amended Vs. Actual	Explanation for Budget Variance
Miscellaneous	\$551,408	Receipt of BOCES rent for special education spaces in the middle school (formerly Ramsdell) building; increased non-resident tuition received for school instruction from other districts.
State Sources	\$389,492	Unanticipated increases in miscellaneous state aid revenue.
Expenditure Items:	Budget Variance Amended Vs. Actual	Explanation for Budget Variance
Instructional-Teaching-Regular School	\$702,117	Return to pre-COVID instruction.
Instructional-Programs for Children with Handicapping Conditions	\$579,184	Return to pre-COVID instruction with services provided in school rather than remotely/reduced due to pandemic-forced closures. A 12:1:1 special education program was added at the high school in the 21-22 school year.

Capital Asset and Debt Administration

Capital Assets

By the end of the 2022 fiscal year, the District had invested \$36,273,992 in a broad range of capital assets, including land, buildings and improvements, and machinery and equipment. The change in capital assets, net of accumulated depreciation, is reflected below:

	<u>2022</u>	<u>2021</u>
<u>Capital Assets:</u>		
Land	\$ 74,885	\$ 74,885
Work in Progress	-	4,885,041
Buildings and Improvements	33,773,719	32,408,750
Machinery and Equipment	2,148,378	2,701,747
Total Capital Assets	<u>\$ 35,996,982</u>	<u>\$ 40,070,423</u>
<u>Lease Assets:</u>		
Equipment	\$ 277,010	\$ 354,531
Total Lease Assets	<u>\$ 36,273,992</u>	<u>\$ 40,424,954</u>

More detailed information can be found in the notes to the financial statements.

Long-Term Debt

At year end, the District had \$63,249,850 in general obligation bonds and other long-term debt as follows:

	<u>2022</u>	<u>2021</u>
<u>Type</u>		
Serial Bonds	\$ 17,845,000	\$ 20,335,000
Lease Liability	277,010	-
Energy Performance Contract	-	208,133
OPEB	44,129,801	46,628,301
Net Pension Liability	-	1,658,361
Unamortized Bond Premium	791,268	863,201
Compensated Absences	206,771	295,357
Total Long-Term Obligations	<u>\$ 63,249,850</u>	<u>\$ 69,988,353</u>

More detailed information can be found in the notes to the financial statements.

Factors Bearing on the District's Future

There remains uncertainty with the COVID-19 pandemic and the resulting impact on public school instruction. There may be additional pressures put on revenue and expenditures resulting from certain unknown mandates, requirements, or other unanticipated costs associated with instruction in a pandemic. Potential closures due to quarantines may also have influence on the district's financial future.

Funding from federal/state grants, known as Coronavirus Response and Relief Supplemental Appropriations act (CRRSA) and the American Rescue Plan act (ARP), are additional funding sources spanning the next 0-2 years and will impact district revenues and expenditures. Certain federal funds will be expiring over this time period.

Additional payments made on long-term debt, along with potential new debt assumed due to possible new capital construction & improvements, will affect the district's financial future.

There is a Payment in Lieu of Taxes (PILOT) agreement with a local manufacturing firm assessed for over \$24M. This PILOT is set to expire in 2023. Once the PILOT expires, the properties will be returned to the tax roll.

The district is in the planning phase of a potential and substantial capital improvement project in 2024 for each of the district's campuses, including the possibility of an addition to Elbridge Elementary School to house pre-kindergarten programs, improvements in facility (i.e. parking lots and driveways) at each campus, and improvements to the high school science wing and gymnasium areas.

Contacting the School District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the following:

Jordan-Elbridge Central School District
9 N. Chappell Street
P.O. Box 902
Jordan, New York 13080

JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK

Statement of Net Position

June 30, 2022

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 11,553,685
Accounts receivable	4,026,399
Inventories	4,156
Net pension asset	10,728,297
Capital Assets:	
Land	74,885
Other capital assets (net of depreciation)	36,199,107
TOTAL ASSETS	<u>\$ 62,586,529</u>
 DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources	<u>\$ 10,630,929</u>
 LIABILITIES	
Accounts payable	\$ 133,337
Accrued liabilities	195,058
Unearned revenues	90,066
Due to other governments	46,538
Due to teachers' retirement system	1,214,476
Due to employees' retirement system	111,437
Other Liabilities	77,740
Long-Term Obligations:	
Due in one year	2,683,626
Due in more than one year	60,566,224
TOTAL LIABILITIES	<u>\$ 65,118,502</u>
 DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources	<u>\$ 20,748,114</u>
 NET POSITION	
Net investment in capital assets	\$ 17,218,596
Restricted For:	
Debt service	1,305,854
Capital reserves	3,889,179
Other purposes	3,494,588
Unrestricted	(38,557,375)
TOTAL NET POSITION	<u>\$ (12,649,158)</u>

(See accompanying notes to financial statements)

JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK

Statement of Activities

For The Year Ended June 30, 2022

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense)</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Revenue and Changes in Net Position</u>
				<u>Governmental Activities</u>
<u>Primary Government -</u>				
General support	\$ 4,517,332	\$ -	\$ -	\$ (4,517,332)
Instruction	23,607,334	72,875	3,213,982	(20,320,477)
Pupil transportation	3,665,203	-	-	(3,665,203)
Community services	11,767	-	-	(11,767)
School lunch	610,117	5,335	654,810	50,028
Interest	593,553	-	-	(593,553)
Total Primary Government	\$ 33,005,306	\$ 78,210	\$ 3,868,792	\$ (29,058,304)
General Revenues:				
Property taxes				\$ 10,782,432
Non property taxes				2,293,282
State and federal aid				18,023,806
Investment earnings				93,942
Miscellaneous				754,113
Total General Revenues				\$ 31,947,575
Changes in Net Position				\$ 2,889,271
Net Position, Beginning of Year				(15,538,429)
Net Position, End of Year				\$ (12,649,158)

JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK

Balance Sheet

Governmental Funds

June 30, 2022

	General Fund	Special Aid Fund	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS				
Cash and cash equivalents	\$ 10,520,460	\$ 34,948	\$ 998,277	\$ 11,553,685
Receivables	1,848,526	1,743,583	434,290	4,026,399
Inventories	-	-	4,156	4,156
Due from other funds	1,323,647	-	559,089	1,882,736
TOTAL ASSETS	<u>\$ 13,692,633</u>	<u>\$ 1,778,531</u>	<u>\$ 1,995,812</u>	<u>\$ 17,466,976</u>
LIABILITIES AND FUND BALANCES				
<u>Liabilities -</u>				
Accounts payable	\$ 124,861	\$ 976	\$ 7,500	\$ 133,337
Accrued liabilities	32,873	-	-	32,873
Due to other funds	-	1,723,539	159,197	1,882,736
Due to other governments	46,462	-	76	46,538
Due to TRS	1,214,476	-	-	1,214,476
Due to ERS	111,437	-	-	111,437
Other liabilities	77,740	-	-	77,740
Unearned revenue	504	54,016	35,546	90,066
TOTAL LIABILITIES	<u>\$ 1,608,353</u>	<u>\$ 1,778,531</u>	<u>\$ 202,319</u>	<u>\$ 3,589,203</u>
<u>Fund Balances -</u>				
Nonspendable	\$ -	\$ -	\$ 4,156	\$ 4,156
Restricted	7,362,195	-	1,553,166	8,915,361
Assigned	3,322,945	-	236,171	3,559,116
Unassigned	1,399,140	-	-	1,399,140
TOTAL FUND BALANCE	<u>\$ 12,084,280</u>	<u>\$ -</u>	<u>\$ 1,793,493</u>	<u>\$ 13,877,773</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 13,692,633</u>	<u>\$ 1,778,531</u>	<u>\$ 1,995,812</u>	

**Amounts reported for governmental activities in the
Statement of Net Position are different because:**

Capital assets/right to use assets used in governmental activities are not financial resources and therefore are not reported in the funds.	36,273,992
Interest is accrued on outstanding bonds in the statement of net position but not in the funds.	(162,185)
The following long-term obligations are not due and payable in the current period and therefore are not reported in the governmental funds:	
Serial bonds payable	(17,845,000)
Leases	(277,010)
OPEB	(44,129,801)
Compensated absences	(206,771)
Unamortized bond premium	(791,268)
Net pension asset	10,728,297
Deferred outflow - pension	7,509,176
Deferred outflow - OPEB	3,121,753
Deferred inflow - advanced refunding	(367,858)
Deferred inflow - pension	(13,871,557)
Deferred inflow - OPEB	(6,508,699)
Net Position of Governmental Activities	<u>\$ (12,649,158)</u>

JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For The Year Ended June 30, 2022

	<u>General Fund</u>	<u>Special Aid Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUES				
Real property taxes and tax items	\$ 13,027,180	\$ -	\$ -	\$ 13,027,180
Non-property taxes	48,534	-	-	48,534
Charges for services	72,875	-	-	72,875
Use of money and property	92,506	-	1,436	93,942
Sale of property and compensation for loss	2,705	-	-	2,705
Miscellaneous	751,408	-	-	751,408
State sources	17,818,417	1,050,365	14,358	18,883,140
Federal sources	205,389	2,163,617	640,452	3,009,458
Sales	-	-	5,335	5,335
TOTAL REVENUES	<u>\$ 32,019,014</u>	<u>\$ 3,213,982</u>	<u>\$ 661,581</u>	<u>\$ 35,894,577</u>
EXPENDITURES				
General support	\$ 3,912,485	\$ -	\$ -	\$ 3,912,485
Instruction	14,232,344	2,875,282	-	17,107,626
Pupil transportation	2,636,978	78,613	-	2,715,591
Community services	11,642	-	-	11,642
Employee benefits	6,331,374	455,520	-	6,786,894
Debt service - principal	2,943,371	-	-	2,943,371
Debt service - interest	759,365	-	-	759,365
Cost of sales	-	-	56,574	56,574
Other expenses	-	-	555,439	555,439
Capital outlay	-	-	271,097	271,097
TOTAL EXPENDITURES	<u>\$ 30,827,559</u>	<u>\$ 3,409,415</u>	<u>\$ 883,110</u>	<u>\$ 35,120,084</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>\$ 1,191,455</u>	<u>\$ (195,433)</u>	<u>\$ (221,529)</u>	<u>\$ 774,493</u>
OTHER FINANCING SOURCES (USES)				
Transfers - in	\$ -	\$ 195,433	\$ 97,482	\$ 292,915
Transfers - out	(292,915)	-	-	(292,915)
Proceeds from obligations	-	-	167,719	167,719
TOTAL OTHER FINANCING SOURCES (USES)	<u>\$ (292,915)</u>	<u>\$ 195,433</u>	<u>\$ 265,201</u>	<u>\$ 167,719</u>
NET CHANGE IN FUND BALANCE	<u>\$ 898,540</u>	<u>\$ -</u>	<u>\$ 43,672</u>	<u>\$ 942,212</u>
FUND BALANCE, BEGINNING OF YEAR	<u>11,185,740</u>	<u>-</u>	<u>1,749,821</u>	<u>12,935,561</u>
FUND BALANCE, END OF YEAR	<u>\$ 12,084,280</u>	<u>\$ -</u>	<u>\$ 1,793,493</u>	<u>\$ 13,877,773</u>

(See accompanying notes to financial statements)

JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in
Fund Balances of Governmental Funds to Statement of Activities
For The Year Ended June 30, 2022

NET CHANGE IN FUND BALANCES -
TOTAL GOVERNMENTAL FUNDS

\$ 942,212

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following are the amounts by which capital outlays and additions of assets in excess depreciation in the current period:

Capital Outlay	\$ 271,097	
Additions to Assets, Net	(1,217,881)	
Leased Asset Additions	167,719	
Depreciation and Amortization	<u>(3,371,897)</u>	
		(4,150,962)

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term obligations in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position. The following details these items as they effect the governmental activities:

Debt Repayments	\$ 2,943,371	
Unamortized Bond Premium	71,933	
Proceeds from leases	<u>(167,719)</u>	
		2,847,585

In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. 20,308

The net OPEB liability does not require the use of current financial resources and, therefore, is not reported as an expenditure in the governmental funds. 1,062,259

(Increase) decrease in proportionate share of net pension asset/liability reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds

Teachers' Retirement System		1,646,252
Employees' Retirement System		359,460

Portion of deferred (inflow) / outflow recognized in long term debt 73,571

In the Statement of Activities, vacation pay, teachers' retirement incentive and judgments and claims are measured by the amount accrued during the year. In the governmental funds, expenditures for these items are measured by the amount actually paid. The following provides the differences of these items as presented in the governmental activities:

Compensated Absences		<u>88,586</u>
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CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

\$ 2,889,271

JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK

Statement of Fiduciary Net Position

June 30, 2022

	Custodial Funds
ASSETS	
Cash and cash equivalents	\$ 55,352
TOTAL ASSETS	\$ 55,352
NET POSITION	
Restricted for individuals, organizations and other governments	\$ 55,352
TOTAL NET POSITION	\$ 55,352

Statement of Changes in Fiduciary Net Position

For The Year Ended June 30, 2022

	Custodial Funds
ADDITIONS	
Library taxes	\$ 180,000
Miscellaneous	80,121
TOTAL ADDITIONS	\$ 260,121
DEDUCTIONS	
Student activity	\$ 71,424
Library taxes	180,000
TOTAL DEDUCTIONS	\$ 251,424
CHANGE IN NET POSITION	\$ 8,697
NET POSITION, BEGINNING OF YEAR	46,655
NET POSITION, END OF YEAR	\$ 55,352

JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK

Notes To The Basic Financial Statements

June 30, 2022

I. Summary of Significant Accounting Policies

The financial statements of the Jordan-Elbridge Central School District, New York (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

A. Reporting Entity

The Jordan-Elbridge Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of seven members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units* and GASB Statement No. 61, *The Financial Reporting Entity*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the District's reporting entity.

1. Extraclassroom Activity Funds

The extraclassroom activity funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The extraclassroom activity funds are independent of the District with respect to its financial transactions, and the designation of student management. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the District's business office. The District accounts for assets held as an agency for various student organizations in an agency fund.

(I.) (Continued)

B. Joint Venture

The District is a component of the Cayuga-Onondaga Board of Cooperative Educational Services (BOCES). The BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year, the District was billed \$4,182,820 for BOCES administrative and program costs.

The District's share of BOCES aid amounted to \$1,710,744.

Financial statements for the BOCES are available from the BOCES administrative office.

C. Basis of Presentation

1. Districtwide Statements

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenues, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital specific grants.

The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

(I.) (Continued)

2. **Fund Statements**

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following governmental funds:

a. **Major Governmental Funds**

General Fund - This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

Special Aid Fund - This fund accounts for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

b. **Nonmajor Governmental** - The other funds which are not considered major are aggregated and reported as nonmajor governmental funds as follows:

School Lunch Fund - Used to account for transactions of the District's lunch, breakfast and milk programs.

Capital Projects Fund - Used to account for the acquisition construction or major repair of capital facilities.

Debt Service Fund - This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.

Miscellaneous Special Revenue Fund – Used to account for and report those revenues that are restricted or committed to expenditures for specified purposes.

c. **Fiduciary** - Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the District-wide financial statements, because their resources do not belong to the District, and are not available to be used.

Custodial Funds - These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds.

(I.) (Continued)

D. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-Wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within one year after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

E. Property Taxes

Real property taxes are levied annually by the Board of Education no later than September 1, and became a lien on August 18, 2021. Taxes are collected during the period September 2 to November 1, 2021.

Uncollected real property taxes are subsequently enforced by the Counties in which the District is located. The Counties pay an amount representing uncollected real property taxes transmitted to the Counties for enforcement to the District no later than the following April 1.

F. Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

(I.) (Continued)

G. Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowing. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the District-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note V for a detailed disclosure by individual fund for interfund receivables, payables, expenditures, and revenues activity.

H. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

I. Cash and Cash Equivalents

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

New York State Law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

(I.) (Continued)

J. Receivables

Receivables are shown net of an allowance for uncollectible accounts, when applicable.

No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

K. Inventory and Prepaid Items

Inventories of food and/or supplies for school lunch are recorded at cost on a first-in, first-out basis or, in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the District-wide and fund financial statements. These items are reported as assets on the statement of net position or balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A non-spendable fund balance for these non-liquid assets (inventories and prepaid items) has been recognized to signify that a portion of fund balance is not available for other subsequent expenditures.

L. Capital Assets

In the District-wide financial statements, capital assets are accounted for at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their acquisition value at the date of donation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$5,000 is used to report capital assets. The range of estimated useful lives by type of assets is as follows:

<u>Class</u>	<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>
Buildings	\$ 50,000	SL	15-50 Years
Machinery and Equipment	\$ 5,000	SL	5-25 Years

The investment in infrastructure type assets have not been segregated for reporting purposes since all costs associated with capital projects are consolidated and reported as additions to buildings and improvements.

(I.) (Continued)

M. Right To Use Assets

The District-wide financial statements, right-to-use-assets are reported within the major class of the underlying asset and valued at the future minimum lease payment. Amortization is between 3 and 5 years based on the contract terms and/or estimated replacement of the assets.

N. Unearned Revenue

The District reports unearned revenues on its Statement of Net Position and its Balance Sheet. On the Statement of Net Position, unearned revenue arises when resources are received by the District before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the District has legal claim to resources, the liability for unearned revenue is removed and revenue is recognized.

O. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

P. Vested Employee Benefits

1. Compensated Absences

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

Certain District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the District-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

(I.) (Continued)

In the funds statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you-go basis.

Q. Other Benefits

District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing pension benefits, the District provides post-employment health coverage to retired employees in accordance with the provision of various employment contracts in effect at the time of retirement. Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits may be shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

R. Short-Term Debt

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that a BAN issued for capital purposes be converted to long-term financing within five years after the original issue date.

S. Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities, and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, other postemployment benefits payable and compensated absences that will be paid from governmental funds are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

T. Equity Classifications

1. District-Wide Statements

In the District-wide statements there are three classes of net position:

(I.) (Continued)

- a. **Net Investment in Capital Assets** - consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.
- b. **Restricted Net Position** - reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

On the Statement of Net Position the following balances represent the restricted for other purposes:

	<u>Total</u>
Workers' Compensation	\$ 395,203
Unemployment Costs	802,083
Retirement Contribution - TRS	603,016
Retirement Contribution - ERS	885,749
Insurance	153,308
Tax Certiorari	131,819
Miscellaneous - Scholarships	21,572
Liability	292,893
Employee Benefit Accrued Liability	<u>208,945</u>
Total Net Position - Restricted for Other Purposes	<u><u>\$ 3,494,588</u></u>

- c. **Unrestricted Net Position** - reports the balance of net position that does not meet the definition of the above two classifications . The reported deficit of \$38,557,375 at year end is the result of full implantation of GASB #75 regarding retiree health obligations.

2. **Fund Statements**

In the fund basis statements there are five classifications of fund balance:

- a. **Nonspendable Fund Balance** – Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance includes \$4,156 of inventory in school lunch.
- b. **Restricted Fund Balances** – Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the general fund are classified as restricted fund balance. The District has established the following restricted fund balances:

(I.) (Continued)

Capital Reserve - According to Education Law §3651, must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. The Reserve is accounted for in the General Fund under restricted fund balance. Year end balances are as follows:

<u>Name of Reserve</u>	<u>Maximum Funding</u>	<u>Total Funding Provided</u>	<u>Total Year to Date Balance</u>
2016 Building Capital Reserve	\$ 1,000,000	\$ 1,002,671	\$ 5,798
2017 School Bus Reserve	\$ 900,000	\$ 900,000	\$ 619,415
2019 Capital Reserve	\$ 3,000,000	\$ 3,000,000	\$ 2,913,966
2022 School Bus Reserve	\$ 900,000	\$ 350,000	\$ 350,000

Reserve for Debt Service - According to General Municipal Law §6-1, the Reserve for Debt Service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of the sale. Also, earnings on project monies invested together with unused proceeds are reported here.

Employee Benefit Accrued Liability Reserve - According to General Municipal Law §6-p, must be used for the payment of accrued employee benefits due to an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

Liability Reserve - According to General Municipal Law §1709(8)(c), must be used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and this reserve may not in total exceed 3% of the annual budget or \$15,000, whichever is greater.

Retirement Contribution Reserve - According to General Municipal Law §6-r, must be used financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board.

Teachers' Retirement Reserve – General Municipal Law §6r was amended to include a Teachers' Retirement Reserve (TRS) sub-fund. The reserve has an annual funding limit of 2% of the prior year TRS salaries and a maximum cumulative total balance of 10% of the previous year's TRS salary.

(I.) (Continued)

Tax Certiorari Reserve - According to General Municipal Law §3651.1-a, must be used to establish a reserve fund for tax certiorari claims and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceeding in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies.

Unemployment Insurance Reserve - According to General Municipal Law §6-m, must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund.

Workers' Compensation Reserve - According to General Municipal Law §6-j, must be used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by Board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget.

Encumbrances - Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund and the School Lunch Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

(I.) (Continued)

Restricted fund balances include the following:

	<u>Total</u>
<u>General Fund -</u>	
Workers' Compensation	\$ 395,203
Unemployment Costs	802,083
Retirement Contribution - ERS	885,749
Retirement Contribution - TRS	603,016
Insurance	153,308
Tax Certiorari	131,819
Liability	292,893
Capital Reserves	3,889,179
Employee Benefit Accrued Liability	208,945
<u>Capital Fund -</u>	
2018 Renovation	225,740
<u>Miscellaneous Special Revenue Fund -</u>	
Miscellaneous - Scholarships	21,572
<u>Debt Service Fund -</u>	
Debt Service	1,305,854
Total Restricted Fund Balance	<u><u>\$ 8,915,361</u></u>

c. **Committed** - Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2022.

d. **Assigned Fund Balance** – Includes amounts that are constrained by the District’s intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the General Fund are classified as assigned fund balance. Encumbrances represent purchase commitments made by the District’s purchasing agent through their authorization of a purchase order prior to year-end. The District assignment is based on the functional level of expenditures.

(I.) (Continued)

Management has determined significant encumbrances for the General Fund to be \$46,000, the Capital Fund to be \$1,000 and the Special Aid Fund to be \$5,000. The District reports the following significant encumbrances:

<u>General Fund -</u>	
General Support	\$ 79,070
Instruction	237,067
Total General Fund Significant Encumbrances	<u>\$ 316,137</u>
<u>Capital Projects Fund -</u>	
Capital Outlay	<u>\$ 3,042</u>
<u>Special Aid Fund -</u>	
Instructional	<u>\$ 63,190</u>

Assigned fund balances include the following:

	<u>Total</u>
General Fund - Encumbrances	\$ 322,945
General Fund - Appropriated for Taxes	3,000,000
School Lunch Fund - Year End Equity	236,171
Total Assigned Fund Balance	<u>\$ 3,559,116</u>

e. **Unassigned Fund Balance** –Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the school district and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a school district can retain to no more than 4% of the District’s budget for the general fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the general fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

3. Order of Use of Fund Balance

The District’s policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the general fund are classified as restricted fund balance. In the general fund, the remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

(I.) (Continued)

U. New Accounting Standards

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2022, the District implemented the following new standards issued by GASB:

GASB has issued Statement 87, *Leases*

GASB has issued Statement 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*

GASB has issued Statement No. 93, *Replacement of Interbank Offered Rates, Paragraphs 13 and 14*

GASB has issued Statement No. 98, *The Annual Comprehensive Financial Report*

V. Future Changes in Accounting Standards

GASB has issued Statement No. 91, *Conduit Debt Obligations*, which will be effective for reporting periods beginning after December 15, 2021.

GASB has issued Statement No. 92, *Omnibus 2020, Paragraphs 6, 7, 8, 9, 10, 12*, which will be effective for reporting periods beginning after June 15, 2021.

GASB has issued Statement No. 93, *Replacement of Interbank Offered Rates, Paragraphs 1-11a, and 12*, which will be effective for reporting periods beginning after June 15, 2020.

GASB has issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, which will be effective for reporting periods beginning after June 15, 2022.

GASB has issued Statement No. 96, *Subscription Based Information Technology*, which will be effective for reporting periods beginning after June 15, 2022.

GASB has issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, which will be effective for reporting periods beginning after June 15, 2021.

GASB has issued Statement No. 101, *Compensated Absences*, which will be effective for reporting periods beginning after December 15, 2023.

The District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

II. Changes in Accounting Principles

For the year ended June 30, 2022, the District implemented GASB Statement No. 87, Leases. The implementation of the statement changes the reporting for leases.

III. Stewardship, Compliance and Accountability

By its nature as a local government unit, the District is subject to various federal, state and local laws and contractual regulations. An analysis of the District's compliance with significant laws and regulations and demonstration of its stewardship over District resources follows.

A. Budgets

The District administration prepares a proposed budget for approval by the Board of Education for the General Fund.

The voters of the District approved the proposed appropriation budget.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances) which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restriction, if the Board approves them because of a need which exists which was not determined at the time the budget was adopted. During the 2021-22 fiscal year, the budget was increased by \$78 for donations and \$651,946 for prior year carryover encumbrances.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital projects fund expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

B. Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of yearend are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

(III.) (Continued)

C. **Deficit Net Position**

The District-wide net position had a deficit at June 30, 2022 of \$12,649,158. The deficit is the result of the implementation of GASB Statement 75, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions", which required the recognition of an unfunded liability of \$44,129,801 at June 30, 2022. Since New York State Laws provide no mechanism for funding the liability, the subsequent accruals are expected to increase the deficit.

IV. **Cash and Cash Equivalents**

Credit risk: In compliance with the State Law, District investments are limited to obligations of the United States of America, obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America, obligations of the State, time deposit accounts and certificates of deposit issued by a bank or trust company located in, and authorized to do business in, the State, and obligations issued by other municipalities and authorities within the State.

Concentration of Credit risk: To promote competition in rates and service cost, and to limit the risk of institutional failure, District deposits and investments are placed with multiple institutions. The District's investment policy limits the amounts that may be deposited with any one financial institution.

Interest rate risk: The District has an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from rising interest rates

The District's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year end, collateralized as follows:

Uncollateralized	\$	-
Collateralized within Trust Department or Agent		2,825,449
Total	\$	2,825,449

Restricted cash represents cash where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$8,915,361 within the governmental funds and \$55,352 in the fiduciary funds.

IV. **Receivables**

Receivables at June 30, 2022 for individual major funds and nonmajor funds, including the applicable allowances for uncollectible accounts, are as follows:

Description	Governmental Activities			Total
	General Fund	Special Aid Fund	Nonmajor Funds	
Accounts Receivable	\$ 1,848,526	\$ -	\$ 434,290	\$ 2,282,816
Due From State and Federal	-	1,743,583	-	1,743,583
Total Receivables	\$ 1,848,526	\$ 1,743,583	\$ 434,290	\$ 4,026,399

District management has deemed the amounts to be fully collectible.

V. **Interfund Receivables, Payables, Revenues and Expenditures**

Interfund Receivables, Payables, Revenues and Expenditures at June 30, 2022 were as follows:

	Interfund			
	<u>Receivables</u>	<u>Payables</u>	<u>Revenues</u>	<u>Expenditures</u>
General Fund	\$ 1,323,647	\$ -	\$ -	\$ 292,915
Special Aid Fund	-	1,723,539	195,433	-
Nonmajor Funds	559,089	159,197	97,482	-
Total	<u>\$ 1,882,736</u>	<u>\$ 1,882,736</u>	<u>\$ 292,915</u>	<u>\$ 292,915</u>

Interfund receivables and payables between governmental activities are eliminated on the Statement of Net Position. The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are not necessarily expected to be repaid within one year.

Transfers are used to finance certain special aid programs, support capital project expenditures, school lunch programs and debt service expenditures.

VI. **Capital Assets and Lease Assets**

A. **Capital Assets**

Capital asset balances and activity were as follows:

<u>Type</u>	<u>Balance</u> <u>7/1/2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>6/30/2022</u>
<u>Governmental Activities:</u>				
<u>Capital Assets that are not Depreciated -</u>				
Land	\$ 74,885		\$ -	\$ 74,885
Work in progress	4,885,041	271,097	5,156,138	-
Total Nondepreciable	<u>\$ 4,959,926</u>	<u>\$ 271,097</u>	<u>\$ 5,156,138</u>	<u>\$ 74,885</u>
<u>Capital Assets that are Depreciated -</u>				
Buildings and Improvements	\$ 74,205,352	\$ 3,888,251	\$ -	\$ 78,093,603
Machinery and equipment	6,219,271	53,360	341,284	5,931,347
Total Depreciated Assets	<u>\$ 80,424,623</u>	<u>\$ 3,941,611</u>	<u>\$ 341,284</u>	<u>\$ 84,024,950</u>
<u>Less Accumulated Depreciation -</u>				
Buildings and Improvements	\$ 41,796,602	\$ 2,523,282	\$ -	\$ 44,319,884
Machinery and equipment	3,517,524	603,375	337,930	3,782,969
Total Accumulated Depreciation	<u>\$ 45,314,126</u>	<u>\$ 3,126,657</u>	<u>\$ 337,930</u>	<u>\$ 48,102,853</u>
Total Capital Assets Depreciated, Net of Accumulated Depreciation	<u>\$ 35,110,497</u>	<u>\$ 814,954</u>	<u>\$ 3,354</u>	<u>\$ 35,922,097</u>
Total Capital Assets	<u>\$ 40,070,423</u>	<u>\$ 1,086,051</u>	<u>\$ 5,159,492</u>	<u>\$ 35,996,982</u>

(VI.) (Continued)

B. Lease Assets

A summary of the lease and subscription IT asset activity during the year ended June 30, 2022 is as follows:

<u>Type</u>	<u>Balance</u> <u>7/1/2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>6/30/2022</u>
<u>Lease Assets:</u>				
Equipment	\$ 834,607	\$ 167,719	\$ -	\$ 1,002,326
<i>Total Lease Assets</i>	<u>\$ 834,607</u>	<u>\$ 167,719</u>	<u>\$ -</u>	<u>\$ 1,002,326</u>
<u>Less Accumulated Amortization -</u>				
Buildings	\$ 480,076	\$ 245,240	\$ -	\$ 725,316
<i>Total Accumulated Amortization</i>	<u>\$ 480,076</u>	<u>\$ 245,240</u>	<u>\$ -</u>	<u>\$ 725,316</u>
<i>Total Lease Assets, Net</i>	<u>\$ 354,531</u>	<u>\$ (77,521)</u>	<u>\$ -</u>	<u>\$ 277,010</u>

C. Other capital assets (net of depreciation and amortization):

	<u>Total</u>
Depreciated Capital Assets (net)	\$ 35,922,097
Amortized Lease Assets (net)	277,010
Total Other Capital Assets (Net)	<u>\$ 36,199,107</u>

D. Depreciation expense for the period was charged to functions/programs as follows:

<u>Governmental Activities:</u>	<u>Depreciation</u>	<u>Amortization</u>	<u>Total</u>
General Government Support	\$ 146,983	\$ -	\$ 146,983
Instruction	2,612,662	245,240	2,857,902
Pupil Transportation	363,890	-	363,890
School Lunch	3,122	-	3,122
Total Depreciation and Amortization Expense	<u>\$ 3,126,657</u>	<u>\$ 245,240</u>	<u>\$ 3,371,897</u>

VII. Long-Term Debt Obligations

Long-term liability balances and activity for the year are summarized below:

	<u>Balance 7/1/2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance 6/30/2022</u>	<u>Due Within One Year</u>
Governmental Activities:					
<u>Bonds and Notes Payable -</u>					
Serial Bonds	\$ 20,335,000	\$ -	\$ 2,490,000	\$ 17,845,000	\$ 2,560,000
Lease Liability	354,531	167,719	245,240	277,010	-
Energy Performance Contracts	208,133	-	208,133	-	-
Total Bonds and Notes Payable	\$ 20,897,664	\$ 167,719	\$ 2,943,373	\$ 18,122,010	\$ 2,560,000
<u>Other Liabilities -</u>					
Net Pension Liability	\$ 1,658,361	\$ -	\$ 1,658,361	\$ -	\$ -
OPEB	46,628,301	-	2,498,500	44,129,801	-
Unamortized Bond Premium	863,201	-	71,933	791,268	71,933
Compensated Absences	295,357	-	88,586	206,771	51,693
Total Other Liabilities	\$ 49,445,220	\$ -	\$ 4,317,380	\$ 45,127,840	\$ 123,626
Total Long-Term Obligations	\$ 70,342,884	\$ 167,719	\$ 7,260,753	\$ 63,249,850	\$ 2,683,626

The General Fund has typically been used to liquidate long-term liabilities such as compensated absences.

Existing serial and statutory bond obligations:

<u>Description</u>	<u>Original Amount</u>	<u>Issue Date</u>	<u>Final Maturity</u>	<u>Interest Rate</u>	<u>Amount Outstanding 6/30/2022</u>
<u>Serial Bonds -</u>					
Serial Bonds, 2014	\$ 1,916,118	2014	2030	1.75%-3.25%	\$ 1,045,000
Refunding Bonds	\$ 3,885,000	2015	2032	1.00%-3.50%	2,580,000
Reconstruction	\$ 7,345,000	2018	2033	5.00%	5,965,000
Refunding Bonds 2020	\$ 7,965,000	2020	2026	2.00%-5.00%	6,480,000
Serial Bonds 2021	\$ 2,100,000	2021	2036	1.00%-2.00%	1,775,000
Total Serial Bonds					\$ 17,845,000
<u>Leases -</u>					
Copiers	\$ 1,002,326	Various	2025	Various	\$ 277,010
Total Leases					\$ 277,010

The following is a summary of debt service requirements:

<u>Year</u>	<u>Serial Bonds</u>		<u>Leases</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 2,560,000	\$ 673,875	\$ 173,544	\$ 5,682
2024	2,550,000	599,937	80,642	1,600
2025	2,385,000	507,594	22,824	190
2026	2,470,000	399,813	-	-
2027	1,685,000	309,187	-	-
2028-32	5,120,000	854,288	-	-
2033-36	1,075,000	53,950	-	-
Total	\$ 17,845,000	\$ 3,398,644	\$ 277,010	\$ 7,472

(VII.) (Continued)

In prior years, the District defeased certain general obligations and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. \$2,590,000 of bonds outstanding are considered defeased.

Interest on long-term debt for June 30, 2022 was composed of:

Interest Paid	\$ 759,365
Less: Interest Accrued in the Prior Year	(182,493)
Plus: Interest Accrued in the Current Year	162,185
Less: Deferred Inflow-Bonds	(73,571)
Less: Deferred Inflow-Bond Premium	(71,933)
Total Long-Term Interest Expense	\$ 593,553

VIII. **Deferred Inflows/Outflows of Resources**

The following is a summary of the deferred inflows/outflows of resources:

	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>
Pension	\$ 7,509,176	\$ 13,871,557
Bonds	-	367,858
OPEB	3,121,753	6,508,699
Total	\$ 10,630,929	\$ 20,748,114

IX. **Pension Plans**

A. **General Information**

The District participates in the New York State Teacher's Retirement System (TRS) and the New York State and Local Employee's Retirement System (ERS). These are cost-sharing multiple employer public employee retirement systems. The Systems offer a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

B. **Provisions and Administration**

A 10-member Board of Trustees of the New York State Teachers' Retirement Board administers TRS. TRS provides benefits to plan members and beneficiaries as authorized by the Education Law and the New York State Retirement and Social Security Law (NYSRSSL). Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the system, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. TRS issues a publicly available financial report that contains financial statements and required supplementary information. The report may be obtained by writing to NYRS, 10 Corporate Woods Drive, Albany, New York 12211-2395 or by referring to the TRS Comprehensive Annual Financial report, which can be found on the System's website at www.nystrs.org.

(IX.) (Continued)

ERS provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. NYSRSSL govern obligations of employers and employees to contribute, and benefits to employees. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. ERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to NYSERS, Office of the State Comptroller, 110 State Street, Albany, New York 12244 or by referring to the ERS Comprehensive Annual Report, which can be found at www.osc.state.ny.us/retire/publications/index.php.

C. Funding Policies

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The District paid 100% of the required contributions as billed by the TRS and ERS for the current year.

The District's share of the required contributions, based on covered payroll paid for the District's year ended June 30, 2022:

<u>Contributions</u>	<u>ERS</u>	<u>TRS</u>
2022	\$ 449,840	\$ 1,214,476

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pensions

At June 30, 2022, the District reported the following asset/(liability) for its proportionate share of the net pension asset /(liability) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2022 for ERS and June 30, 2021 for TRS. The total pension asset/(liability) used to calculate the net pension asset/(liability) was determined by an actuarial valuation. The District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the TRS and ERS Systems in reports provided to the District.

(IX.) (Continued)

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2022	June 30, 2021
Net pension assets/(liability)	\$ 833,081	\$ 9,895,216
District's portion of the Plan's total net pension asset/(liability)	0.0102%	0.0571%

For the year ended June 30, 2022, the District recognized pension expenses of \$47,404 for ERS and (\$541,357) for TRS. At June 30, 2022 the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>		<u>Deferred Inflows of Resources</u>	
	<u>ERS</u>	<u>TRS</u>	<u>ERS</u>	<u>TRS</u>
Differences between expected and actual experience	\$ 63,090	\$ 1,363,951	\$ 81,832	\$ 51,410
Changes of assumptions	1,390,319	3,254,743	23,460	576,367
Net difference between projected and actual earnings on pension plan investments	-	-	2,727,992	10,356,367
Changes in proportion and differences between the District's contributions and proportionate share of contributions	36,873	180,929	25,315	28,814
Subtotal	<u>\$ 1,490,282</u>	<u>\$ 4,799,623</u>	<u>\$ 2,858,599</u>	<u>\$ 11,012,958</u>
District's contributions subsequent to the measurement date	111,437	1,107,834	-	-
Grand Total	<u><u>\$ 1,601,719</u></u>	<u><u>\$ 5,907,457</u></u>	<u><u>\$ 2,858,599</u></u>	<u><u>\$ 11,012,958</u></u>

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year</u>	<u>ERS</u>	<u>TRS</u>
2023	\$ -	\$ (1,251,420)
2024	(204,600)	(1,477,559)
2025	(305,093)	(1,863,039)
2026	(710,130)	(2,461,270)
2027	(148,494)	498,113
Thereafter	-	341,840
Total	<u><u>\$ (1,368,317)</u></u>	<u><u>\$ (6,213,335)</u></u>

(IX.) (Continued)

E. Actuarial Assumptions

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2022	June 30, 2021
Actuarial valuation date	April 1, 2021	June 30, 2020
Interest rate	5.90%	6.95%
Salary scale	4.50%	5.18%-1.95%
Decrement tables	April 1, 2016- March 31, 2020 System's Experience	July 1, 2015- June 30, 2020 System's Experience
Inflation rate	2.50%	2.40%
COLA's	1.30%	1.30%

For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2020. For TRS, annuitant mortality rates are based on plan member experience adjustments for mortality improvements based on Society of Actuaries Scale MP-2020.

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2022 are summarized as follows:

(IX.) (Continued)

Long Term Expected Rate of Return		
	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2022	June 30, 2021
<u>Asset Type -</u>		
Domestic equity	3.30%	6.80%
International equity	5.85%	7.60%
Global equity	0.00%	7.10%
Private equity	6.50%	10.00%
Real estate	5.00%	3.30%
Absolute return strategies *	4.10%	0.00%
Opportunistic portfolios	4.10%	0.00%
Real assets	5.58%	0.00%
Bonds and mortgages	0.00%	0.00%
Cash	-1.00%	0.00%
Inflation-indexed bonds	-1.00%	0.00%
Private debt	0.00%	5.90%
Real estate debt	0.00%	3.30%
High-yield fixed income securities	0.00%	3.80%
Domestic fixed income securities	0.00%	1.30%
Global fixed income securities	0.00%	0.08%
Short-term	0.00%	3.80%
Credit	3.78%	0.00%

The real rate of return is net of the long-term inflation assumption of 2.50% for ERS and 2.40% for TRS.

* Excludes equity-oriented long-only funds. For investment management purposes, these funds are included in domestic equity and international equity.

F. Discount Rate

The discount rate used to calculate the total pension liability was 5.90% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Net Pension Liability to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 5.90% for ERS and 6.95% for TRS, as well as what the District's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentagepoint lower (4.90% for ERS and 5.95% for TRS) or 1-percentage-point higher (6.90% for ERS and 7.95% for TRS) than the current assumption :

(IX.) (Continued)

	1% Decrease	Current Assumption	1% Increase
<u>ERS</u>	<u>(4.90%)</u>	<u>(5.90%)</u>	<u>(6.90%)</u>
Employer's proportionate share of the net pension asset (liability)	\$ (2,144,342)	\$ (833,081)	\$ (3,323,552)
		Current Assumption	1% Increase
<u>TRS</u>	<u>(5.95%)</u>	<u>(6.95%)</u>	<u>(7.95%)</u>
Employer's proportionate share of the net pension asset (liability)	\$ 1,038,359	\$ 9,895,216	\$ 17,338,761

H. Pension Plan Fiduciary Net Position

The components of the current year net pension asset/(liability) of the employers as of the respective valuation dates, were as follows:

	(In Thousands)	
	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2022	June 30, 2021
Employers' total pension liability	\$ 223,874,888	\$ 130,819,415,417
Plan net position	232,049,473	148,148,457,363
Employers' net pension asset/(liability)	<u>\$ 8,174,585</u>	<u>\$ 17,329,041,946</u>
Ratio of plan net position to the employers' total pension asset/(liability)	103.65%	113.20%

I. Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31st. Accrued retirement contributions as of June 30, 2022 represent the projected employer contribution for the period of April 1, 2022 through June 30, 2022 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2022 amounted to \$111,437.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2022 are paid to the System in September, October and November 2022 through a state aid intercept. Accrued retirement contributions as of June 30, 2022 represent employee and employer contributions for the fiscal year ended June 30, 2022 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2022 amounted to \$1,214,476.

X. Postemployment Benefits

A. General Information About the OPEB Plan

Plan Description – The District’s defined benefit OPEB plan, provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits Provided – The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

Employees Covered by Benefit Terms – At March 31, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	293
Active Employees	261
Total	554

B. Total OPEB Liability

The District’s total OPEB liability of \$44,129,801 was measured as of March 31, 2022, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs – The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.83%
Salary Increases	3.44 percent, average, including inflation
Discount Rate	2.83 percent
Healthcare Cost Trend Rates	Initial rate of 5.20% for 2016, decreasing to an ultimate rate of 3.8%
Retirees' Share of Benefit-Related Costs	Varies between 8 and 15 percent depending on contract

The discount rate was based on a tax exempt, high quality 20-year tax-exempt general obligation municipal bond yield or index rate.

Mortality rates were based on Pub-2010 Public Retirement Plans Mortality Tables, as appropriate, with adjustments for mortality improvements based on MP-2020.

(X.) (Continued)

C. Changes in the Total OPEB Liability

Balance at June 30, 2021	\$ 46,628,301
<u>Changes for the Year -</u>	
Service cost	\$ 1,539,003
Interest	1,065,052
Differences between expected and actual experience	2,792,942
Changes in assumptions or other inputs	(6,646,779)
Benefit payments	<u>(1,248,718)</u>
Net Changes	<u>\$ (2,498,500)</u>
Balance at June 30, 2022	<u>\$ 44,129,801</u>

Changes of benefit terms reflect the following:

- The Single Discount Rate changed from 2.27% to 2.83% effective June 30, 2022.
- Mortality rate updated to rates based on Pub-2010 Public Retirement Plans mortality tables, headcount-weighted, without contingent survivor mortality, fully generational using scale MP-2021.
- Dental reimbursements are no longer assumed to increase with dental trend.
- Salary scale changed from 3.11% to 3.44% effective June 30, 2022.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.83 percent) or 1-percentage-point higher (3.83 percent) than the current discount rate:

	1% Decrease	Discount	1% Increase
	<u>(1.83%)</u>	<u>Rate</u>	<u>(3.83%)</u>
		<u>(2.83%)</u>	
Total OPEB Liability	\$ 51,895,451	\$ 44,129,801	\$ 37,974,853

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.10 percent decreasing to 3.37 percent) or 1-percentage-point higher (7.10 percent decreasing to 5.37 percent) than the current healthcare cost trend rate:

	1% Decrease	Healthcare	1% Increase
	<u>(5.10%</u>	Cost Trend Rates	<u>(7.10%</u>
	<u>Decreasing</u>	<u>(6.10%</u>	<u>Decreasing</u>
	<u>to 3.37%)</u>	<u>Decreasing</u>	<u>Decreasing</u>
		<u>to 4.37%)</u>	<u>to 5.37%)</u>
Total OPEB Liability	\$ 36,927,882	\$ 44,129,801	\$ 53,463,516

(X.) (Continued)

D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the District recognized OPEB expense of (\$116,257). At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expensed and actual experience	\$ 2,269,864	\$ 890,879
Changes of assumptions	539,709	5,617,820
Contributions after measurement date	312,180	-
Total	<u>\$ 3,121,753</u>	<u>\$ 6,508,699</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year</u>	
2023	\$ (1,848,044)
2024	(1,363,981)
2025	(167,964)
2026	(167,964)
2027	(151,173)
Total	<u>\$ (3,699,126)</u>

XI. Risk Management

A. General Information

The District is exposed to various risks of loss related to injuries to employees, theft, damages, natural disasters, etc. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

B. Health Plan

The District participates in the Cayuga-Onondaga Counties area schools BOCES Health and Dental Plan, a risk-sharing pool, to insure Health Care and Dental claims. The District's share of the expenditures for claims for the year ended June 30, 2022 was \$3,584,377.

(XI.) (Continued)

C. Unemployment

District employees are entitled to coverage under the New York State Unemployment Insurance Law. The District has elected to discharge its liability to the New York State Unemployment Insurance Fund (the Fund) by the benefit reimbursement method, a dollar-for-dollar reimbursement to the fund for benefits paid from the fund to former employees. The District has established a self-insurance fund to pay these claims. This program did not have any claim and judgment expenditures for the 2021-22 fiscal year. The balance of the fund at June 30, 2022 was \$802,083 and is recorded in the General Fund as an Unemployment Insurance Reserve. In addition, as of June 30, 2022, no loss contingencies existed or were considered probable or estimable for incurred but not reported claims payable.

D. Workers' Compensation

The District incurs costs related to the New York State Public Schools Statewide Workers' Compensation Trust (Trust) made up of a nonprofit unincorporated association of public school districts within the State of New York. The Trust's objectives are to furnish workers' compensation benefits to participating districts at a significant cost savings. Membership in the Trust may be offered to any public school district within the State of New York with the approval of the Board of Directors. Voluntary withdrawal from the Trust may be effective only once annually on the last day of the Plan year as may be established by the Board of Director. Notice of Intention to Withdraw must be given in writing to the Chairman of the Board of Directors and the Treasurer not less than 120 days prior to the end of the Trust year.

Trust membership is currently comprised of twenty districts. If a surplus of participants' assessments exists after the close of a Trust year, the Board may retain from such surplus an amount sufficient to establish and maintain a claim contingency fund. Surplus funds in excess of the amount transferred to or included in such contingency fund shall be applied in reduction of the next annual assessment or to the billing of Trust participants. All monies paid to the Treasurer by participants shall be commingled and administered as a common fund. No refunds shall be made to a participant and no assessments are charged to a participant other than the annual premium equivalent. However, if it appears to the Board of Directors that the liabilities of the Trust will exceed its cash assets, after taking into account any "excess insurance", the Board shall determine the amount needed to meet such deficiency and shall assess such amount against all participants pro-rata per enrollee.

The Trust purchases, on an annual basis, stop-loss insurance policies to limit its exposure for claims paid.

The Trust establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. However, because actual claims costs depend on complex factors, the process used in computing claims liabilities does not necessarily result in an exact amount. Such claims are based on the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled, and claims that have been incurred but not reported.

Adjustments to claims liabilities are charged or credited to expenses in the periods in which they are made. During the year ended June 30, 2022, the District incurred premiums or contribution expenditures totaling \$213,378.

(XI.) (Continued)

The Plan is audited on an annual basis and is available from the Trust. The most recent audit available for the year ended June 30, 2021, revealed that the Trust was fully funded.

XII. Commitments and Contingencies

A. Litigation

There is no litigation pending against the District as of the balance sheet date.

B. Grants

The District has received grants, which are subject to audit by agencies of the State and Federal Governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

XIII. Tax Abatement

The County of Onondaga IDA, and the District enter into various property tax abatement programs for the purpose of Economic Development. As a result the District property tax revenue was reduced \$501,688. The District received payment in lieu of tax (PILOT) payment totaling \$504,206 to help offset the property tax reduction.

XIV. COVID-19

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus (the "COVID-19 outbreak") and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the School's financial condition, liquidity, voter approved budgets, and future results of operations. Management is actively monitoring the global situation on its financial condition, budgets, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the School is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity for fiscal year 2023.

In response to the COVID-19 outbreak, the Federal Government passed several COVID relief acts which include funding for elementary and secondary education. The School District was awarded three different stimulus packages known as Coronavirus Aid, Relief and Economic Security Act (CARES), Coronavirus Response and Relief Supplemental Appropriations Act (CRRSA), and the American Rescue Plan Act (ARPA). New York State Required the CARES funds to be reported in the General fund, as an offset to state aid reductions, referred to as the Pandemic Adjustment, while the CRRSA and ARPA funds are required to be reported in the special aid fund.

The District Federal stimulus spending can be found in the Schedule of Expenditures of Federal Awards on page 60 of this report.

Required Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Schedule of Changes in District's Total OPEB Liability and Related Ratio
For The Year Ended June 30, 2022

TOTAL OPEB LIABILITY						
	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Service cost	\$ 1,539,003	\$ 1,223,836	\$ 1,274,611	\$ 1,094,909	\$ 1,149,549	\$ 1,185,616
Interest	1,065,052	1,154,968	1,443,245	1,427,102	1,503,323	1,342,986
Changes in benefit terms	-	-	(26,997)	-	-	-
Differences between expected and actual experiences	2,792,942	(1,888,165)	(7,282,350)	799,024	(2,390,084)	978,787
Changes of assumptions or other inputs	(6,646,779)	790,206	10,469,629	169,018	904,334	(2,809,600)
Benefit payments	(1,248,718)	(1,210,862)	(1,246,864)	(1,141,707)	(1,189,726)	(1,189,726)
Net Change in Total OPEB Liability	\$ (2,498,500)	\$ 69,983	\$ 4,631,274	\$ 2,348,346	\$ (22,604)	\$ (491,937)
Total OPEB Liability - Beginning	\$ 46,628,301	\$ 46,558,318	\$ 41,927,044	\$ 39,578,698	\$ 39,601,302	\$ 40,093,239
Total OPEB Liability - Ending	\$ 44,129,801	\$ 46,628,301	\$ 46,558,318	\$ 41,927,044	\$ 39,578,698	\$ 39,601,302
Covered Employee Payroll	\$ 9,582,647	\$ 9,263,967	\$ 9,457,354	\$ 9,162,327	\$ 8,868,771	\$ 8,868,771
Total OPEB Liability as a Percentage of Covered Employee Payroll	460.52%	503.33%	492.30%	457.60%	446.27%	446.53%

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

Required Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Schedule of the District's Proportionate Share of the Net Pension Liability
For The Year Ended June 30, 2022

NYSERS Pension Plan								
	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (assets)	0.0102%	0.0101%	0.0099%	0.0095%	0.0088%	0.0083%	0.0086%	0.0100%
Proportionate share of the net pension liability (assets)	\$ (833,081)	\$ 10,031	\$ 2,628,535	\$ 672,138	\$ 285,323	\$ 778,509	\$ 1,376,035	\$ 306,550
Covered-employee payroll	\$ 3,210,939	\$ 3,098,596	\$ 2,860,583	\$ 2,670,673	\$ 2,418,209	\$ 2,314,651	\$ 2,195,061	\$ 2,297,672
Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll	-25.945%	0.324%	91.888%	25.167%	11.799%	33.634%	62.688%	13.342%
Plan fiduciary net position as a percentage of the total pension liability	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	90.70%	97.90%

NYSTRS Pension Plan								
	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (assets)	0.0571%	0.0597%	0.0615%	0.0620%	0.0617%	0.0612%	0.0614%	0.0600%
Proportionate share of the net pension liability (assets)	\$ (9,895,216)	\$ (1,648,330)	\$ (1,597,737)	\$ (1,121,429)	\$ (468,849)	\$ 655,583	\$ (6,382,104)	\$ (6,736,728)
Covered-employee payroll	\$ 11,304,430	\$ 9,728,230	\$ 10,152,553	\$ 10,295,887	\$ 10,369,099	\$ 10,065,343	\$ 9,513,221	\$ 9,284,369
Proportionate share of the net pension liability (assets) as a percentage of its covered-employee payroll	-87.534%	-16.944%	-15.737%	-10.892%	-4.522%	6.513%	-67.087%	-72.560%
Plan fiduciary net position as a percentage of the total pension liability	113.20%	97.80%	102.20%	101.53%	100.66%	99.01%	110.46%	111.48%

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

Required Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Schedule of District Contributions
For The Year Ended June 30, 2022

NYSERS Pension Plan								
	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 449,840	\$ 397,269	\$ 375,220	\$ 352,412	\$ 330,936	\$ 316,720	\$ 326,383	\$ 356,059
Contributions in relation to the contractually required contribution	<u>(449,840)</u>	<u>(397,269)</u>	<u>(375,220)</u>	<u>(352,412)</u>	<u>(330,936)</u>	<u>(316,720)</u>	<u>(326,383)</u>	<u>(356,059)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 3,210,939	\$ 3,098,596	\$ 2,860,583	\$ 2,670,673	\$ 2,418,209	\$ 2,314,651	\$ 2,195,061	\$ 2,297,672
Contributions as a percentage of covered-employee payroll	14.01%	12.82%	13.12%	13.20%	13.69%	13.68%	14.87%	15.50%

NYSTRS Pension Plan								
	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 1,214,476	\$ 1,005,913	\$ 975,442	\$ 1,177,227	\$ 1,070,804	\$ 1,252,446	\$ 1,336,372	\$ 1,701,365
Contributions in relation to the contractually required contribution	<u>(1,214,476)</u>	<u>(1,005,913)</u>	<u>(975,442)</u>	<u>(1,177,227)</u>	<u>(1,070,804)</u>	<u>(1,252,446)</u>	<u>(1,336,372)</u>	<u>(1,701,365)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 11,304,430	\$ 9,728,230	\$ 10,152,553	\$ 10,295,887	\$ 10,369,099	\$ 10,065,343	\$ 9,513,221	\$ 9,284,369
Contributions as a percentage of covered-employee payroll	10.74%	10.34%	9.61%	11.43%	10.33%	12.44%	14.05%	18.33%

10 years of historical information is not available, and will be added each year subsequent to the year of implementation until 10 years of historical data is present.

Required Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget (Non-GAAP Basis) and Actual - General Fund
For The Year Ended June 30, 2022

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Current Year's Revenues</u>	<u>Over (Under) Revised Budget</u>
REVENUES				
Local Sources -				
Real property taxes	\$ 12,497,287	\$ 10,775,251	\$ 10,782,432	\$ 7,181
Real property tax items	516,688	2,238,724	2,244,748	6,024
Non-property taxes	19,100	19,100	48,534	29,434
Charges for services	46,500	46,500	72,875	26,375
Use of money and property	78,500	78,500	92,506	14,006
Sale of property and compensation for loss	-	-	2,705	2,705
Miscellaneous	200,000	200,000	751,408	551,408
State Sources -				
Basic formula	13,839,184	13,839,184	13,905,875	66,691
Lottery aid	-	-	2,020,953	2,020,953
BOCES	1,636,567	1,636,567	1,710,744	74,177
Textbooks	-	-	65,998	65,998
All Other Aid -				
Computer software	-	-	35,896	35,896
Library loan	-	-	2,681	2,681
Other aid	1,953,174	1,953,174	76,270	(1,876,904)
Federal Sources	25,000	25,000	205,389	180,389
TOTAL REVENUES	<u>\$ 30,812,000</u>	<u>\$ 30,812,000</u>	<u>\$ 32,019,014</u>	<u>\$ 1,207,014</u>
Appropriated fund balance	<u>\$ 3,000,000</u>	<u>\$ 3,000,078</u>		
Prior year encumbrances	<u>\$ 651,946</u>	<u>\$ 651,946</u>		
TOTAL REVENUES AND FUND BALANCE	<u><u>\$ 34,463,946</u></u>	<u><u>\$ 34,464,024</u></u>		

Required Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget (Non-GAAP Basis) and Actual - General Fund
For The Year Ended June 30, 2022

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Current Year's Expenditures</u>	<u>Encumbrances</u>	<u>Unencumbered Balances</u>
EXPENDITURES					
General Support -					
Board of education	\$ 23,730	\$ 28,480	\$ 20,451	\$ 815	\$ 7,214
Central administration	258,532	259,803	255,619	460	3,724
Finance	344,152	356,342	332,941	13,680	9,721
Staff	334,654	334,369	228,653	2,371	103,345
Central services	2,928,413	2,921,413	2,667,755	61,744	191,914
Special items	425,258	425,258	407,066	-	18,192
Instructional -					
Instruction, administration and improvement	1,168,702	1,170,123	1,033,391	34,660	102,072
Teaching - regular school	7,647,098	7,581,219	6,719,612	159,490	702,117
Programs for children with handicapping conditions	3,830,906	3,820,506	3,233,406	7,916	579,184
Occupational education	879,600	879,600	732,784	-	146,816
Teaching - special schools	58,388	68,788	13,590	-	55,198
Instructional media	1,246,104	1,274,860	1,034,014	2,367	238,479
Pupil services	1,686,923	1,698,032	1,465,547	32,634	199,851
Pupil Transportation	2,512,699	2,702,641	2,636,978	6,258	59,405
Community Services	32,600	18,331	11,642	550	6,139
Employee Benefits	7,135,928	6,701,523	6,331,374	-	370,149
Debt service - principal	2,698,134	2,943,371	2,943,371	-	-
Debt service - interest	732,125	759,365	759,365	-	-
TOTAL EXPENDITURES	<u>\$ 33,943,946</u>	<u>\$ 33,944,024</u>	<u>\$ 30,827,559</u>	<u>\$ 322,945</u>	<u>\$ 2,793,520</u>
Other Uses -					
Transfers - out	\$ 520,000	\$ 520,000	\$ 292,915	\$ -	\$ 227,085
TOTAL EXPENDITURES AND OTHER USES	<u>\$ 34,463,946</u>	<u>\$ 34,464,024</u>	<u>\$ 31,120,474</u>	<u>\$ 322,945</u>	<u>\$ 3,020,605</u>
NET CHANGE IN FUND BALANCE	\$ -	\$ -	\$ 898,540		
FUND BALANCE, BEGINNING OF YEAR	<u>11,185,740</u>	<u>11,185,740</u>	<u>11,185,740</u>		
FUND BALANCE, END OF YEAR	<u>\$ 11,185,740</u>	<u>\$ 11,185,740</u>	<u>\$ 12,084,280</u>		

Note to Required Supplementary Information:

A reconciliation is not necessary since encumbrances are presented in a separate column on this schedule.

Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Schedule of Change From Adopted Budget To Final Budget
And The Real Property Tax Limit
For The Year Ended June 30, 2022

CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET:

Adopted budget		\$ 33,812,000
Prior year's encumbrances		651,946
		651,946
Original Budget		\$ 34,463,946
Budget revisions -		
Donations		78
		78
FINAL BUDGET		<u><u>\$ 34,464,024</u></u>

SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION:

2022-23 voter approved expenditure budget		\$ 34,978,500
<u>Unrestricted fund balance:</u>		
Assigned fund balance	\$ 3,322,945	
Unassigned fund balance	1,399,140	
Total Unrestricted fund balance	\$ 4,722,085	
<u>Less adjustments:</u>		
Appropriated fund balance	\$ 3,000,000	
Encumbrances included in assigned fund balance	322,945	
Total adjustments	\$ 3,322,945	
General fund fund balance subject to Section 1318 of		
Real Property Tax Law		1,399,140
ACTUAL PERCENTAGE		<u><u>4.00%</u></u>

Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
CAPITAL PROJECTS FUND
Schedule of Project Expenditures
For The Year Ended June 30, 2022

<u>Project Title</u>	<u>Expenditures</u>					<u>Methods of Financing</u>				<u>Fund Balance</u>
	<u>Original Appropriation</u>	<u>Revised Appropriation</u>	<u>Prior Years</u>	<u>Current Year</u>	<u>Total</u>	<u>Unexpended Balance</u>	<u>Obligations</u>	<u>Local Sources</u>	<u>Total</u>	
2021-22 Capital Outlay	\$ 100,000	\$ 100,000	\$ -	\$ 97,482	\$ 97,482	\$ 2,518	\$ -	\$ 97,482	\$ 97,482	\$ -
2018 Renovation Project	3,800,000	3,100,000	2,868,364	5,896	2,874,260	225,740	2,100,000	1,000,000	3,100,000	225,740
Leases	167,719	167,719	-	167,719	167,719	-	-	167,719	167,719	-
TOTAL	\$ 4,067,719	\$ 3,367,719	\$ 2,868,364	\$ 271,097	\$ 3,139,461	\$ 228,258	\$ 2,100,000	\$ 1,265,201	\$ 3,365,201	\$ 225,740

Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Combining Balance Sheet - Nonmajor Governmental Funds
June 30, 2022

	<u>Special Revenue Funds</u>				Total Nonmajor Governmental Funds
	School Lunch Fund	Miscellaneous Special Revenue Fund	Debt Service Fund	Capital Projects Fund	
ASSETS					
Cash and cash equivalents	\$ 213,128	\$ 21,572	\$ 746,765	\$ 16,812	\$ 998,277
Receivables	95,125	-	-	339,165	434,290
Inventories	4,156	-	-	-	4,156
Due from other funds	-	-	559,089	-	559,089
TOTAL ASSETS	\$ 312,409	\$ 21,572	\$ 1,305,854	\$ 355,977	\$ 1,995,812
LIABILITIES AND FUND BALANCES					
<u>Liabilities</u> -					
Accounts payable	\$ -	\$ -	\$ -	\$ 7,500	\$ 7,500
Due to other funds	36,460	-	-	122,737	159,197
Due to other governments	76	-	-	-	76
Unearned revenue	35,546	-	-	-	35,546
TOTAL LIABILITIES	\$ 72,082	\$ -	\$ -	\$ 130,237	\$ 202,319
<u>Fund Balances</u> -					
Nonspendable	\$ 4,156	\$ -	\$ -	\$ -	\$ 4,156
Restricted	-	21,572	1,305,854	225,740	1,553,166
Assigned	236,171	-	-	-	236,171
TOTAL FUND BALANCE	\$ 240,327	\$ 21,572	\$ 1,305,854	\$ 225,740	\$ 1,793,493
TOTAL LIABILITIES AND FUND BALANCES	\$ 312,409	\$ 21,572	\$ 1,305,854	\$ 355,977	\$ 1,995,812

Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Combined Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For The Year Ended June 30, 2022

	Special Revenue Funds				Total Nonmajor Governmental Funds
	School Lunch Fund	Miscellaneous Special Revenue Fund	Debt Service Fund	Capital Projects Fund	
REVENUES					
Use of money and property	\$ 13	\$ 6	\$ 1,417	\$ -	\$ 1,436
State sources	14,358	-	-	-	14,358
Federal sources	640,452	-	-	-	640,452
Sales	5,335	-	-	-	5,335
TOTAL REVENUES	\$ 660,158	\$ 6	\$ 1,417	\$ -	\$ 661,581
EXPENDITURES					
Cost of sales	\$ 56,574	\$ -	\$ -	\$ -	\$ 56,574
Other expenses	552,339	3,100	-	-	555,439
Capital outlay	-	-	-	271,097	271,097
TOTAL EXPENDITURES	\$ 608,913	\$ 3,100	\$ -	\$ 271,097	\$ 883,110
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	\$ 51,245	\$ (3,094)	\$ 1,417	\$ (271,097)	\$ (221,529)
OTHER FINANCING SOURCES (USES)					
Transfers - in	\$ -	\$ -	\$ -	\$ 97,482	\$ 97,482
Proceeds from obligations	-	-	-	167,719	167,719
TOTAL OTHER FINANCING SOURCES (USES)	\$ -	\$ -	\$ -	\$ 265,201	\$ 265,201
NET CHANGE IN FUND BALANCE	\$ 51,245	\$ (3,094)	\$ 1,417	\$ (5,896)	\$ 43,672
FUND BALANCE, BEGINNING OF YEAR	189,082	24,666	1,304,437	231,636	1,749,821
FUND BALANCE, END OF YEAR	\$ 240,327	\$ 21,572	\$ 1,305,854	\$ 225,740	\$ 1,793,493

Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
Net Investment in Capital Assets/ Right to use Assets
For The Year Ended June 30, 2022

Capital assets/ Right to use Assets, net		\$ 36,273,992
Add:		
Unspent bond proceeds	<u>\$ 225,740</u>	225,740
Deduct:		
Bond payable	\$ 17,845,000	
Capital leases	277,010	
Unamortized bond premium	791,268	
Deferred inflow - advanced refunding	<u>367,858</u>	
		<u>19,281,136</u>
Net Investment in Capital Assets/ Right to use Assets		<u><u>\$ 17,218,596</u></u>

Supplementary Information
JORDAN-ELBRIDGE CENTRAL SCHOOL DISTRICT, NEW YORK
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For The Year Ended June 30, 2022

<u>Grantor / Pass - Through Agency</u> <u>Federal Award Cluster / Program</u>	<u>Assistance</u> <u>Listing</u> <u>Number</u>	<u>Grantor</u> <u>Number</u>	<u>Pass-Through</u> <u>Agency</u> <u>Number</u>	<u>Total</u> <u>Expenditures</u>
<u>U.S. Department of Education:</u>				
<u>Indirect Programs:</u>				
<u>Passed Through NYS Education Department -</u>				
<u>Special Education Cluster IDEA -</u>				
Special Education - Grants to States (IDEA, Part B)	84.027	N/A	0032-22-0643	\$ 313,141
Special Education - Preschool Grants (IDEA Preschool)	84.173	N/A	0033-22-0643	12,482
<i>Total Special Education Cluster IDEA</i>				<u>\$ 325,623</u>
<u>Education Stabilization Fund -</u>				
ARP - ESSER 2	84.425D	N/A	5891-21-2105	\$ 643,571
CRRSA - ESSER 3	84.425D	N/A	5880-21-2105	483,895
ARP - Learning Loss	84.425U	N/A	5884-21-2105	304,234
<i>Total Education Stabilization Fund</i>				<u>\$ 1,431,700</u>
Title IIA - Supporting Effective Instruction State Grant	84.367	N/A	0147-22-2105	51,876
Title IV - Student Support and Enrichment Program	84.424	N/A	0204-22-2105	21,027
Title I - Grants to Local Educational Agencies	84.010	N/A	0021-22-2105	333,391
Total U.S. Department of Education				<u>\$ 2,163,617</u>
<u>U.S. Department of Homeland Security</u>				
<u>Indirect Program:</u>				
<u>Passed Through NYS Homeland Security and Emergency Services -</u>				
Federal Emergency Disaster Assistance	97.036	N/A	4480DR	<u>\$ 60,959</u>
<u>U.S. Department of Agriculture:</u>				
<u>Indirect Programs:</u>				
<u>Passed Through NYS Education Department -</u>				
<u>Child Nutrition Cluster -</u>				
National School Lunch Program	10.555	N/A	005502	\$ 354,762
National School Lunch Program-Non-Cash Assistance (Commodities)	10.555	N/A	005502	36,019
National Summer Food Service program	10.559	N/A	005502	58,293
National School Breakfast Program	10.553	N/A	005502	189,575
<i>Total Child Nutrition Cluster</i>				<u>\$ 638,649</u>
Federal EBT	10.649	N/A	005502	1,803
Total U.S. Department of Agriculture				<u>\$ 640,452</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS				<u>\$ 2,865,028</u>

**Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit
of Financial Statements Performed in Accordance With
*Government Auditing Standards***

Independent Auditors' Report

To the Board of Education
Jordan-Elbridge Central School District, New York

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jordan-Elbridge Central School District as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 12, 2022.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jordan-Elbridge Central School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mengel, Metzger, Barw & Co. LLP

Rochester, New York
September 12, 2022